

Memorandum

: All Commissioners

Date : February 18, 1970

Executive Officer

From : **Commission on Peace Officer Standards and Training**

Subject: COMMISSION MEETING
Time: 10 a. m. , Friday, February 27
Place: Hyatt House, Meeting Room No. I
1333 Bayshore Highway
Burlingame, California

AGENDA

1. Call to Order
2. Introduction of Guests
3. Approval of Minutes of December 12, 1969, Meeting
4. Approval of Courses for Certification
5. Hearing
6. Legislation
7. Larry Peterson Case (Pasa Robles)
8. Financial Reports
 - a. P. O. S. T. Financial Report
 - b. Use of L. E. E. P. Funds (San Jose Course)
 - c. Chico Appeal
 - d. Reimbursement Plans
 - e. D. C. I. -U. S. C. and Cal-State Long Beach Request for Change in Reimbursement Plan
9. P. O. S. T. Advisory Committee -- Request from California Police Training Officers' Association

10. Progress Reports:
 - a. Final Report on C. L. E. R. P.
(California Law Enforcement Recruitment Program)
 - b. Project S. T. A. R.
(Systems Training Analysis of Requirements)
 - c. Community Relations Leadership Training Program
 - d. Prevention of Civil Disorders
11. Old/New Business
12. Date and Place of Next Meeting
(Friday, March 27, 10 a. m.)
13. Adjournment

Gene S. Muehleisen
GENE S. MUEHLEISEN
Executive Officer

State of California
Department of Justice

COMMISSION ON PEACE OFFICER STANDARDS AND TRAINING

MINUTES

February 27, 1970
Burlingame, California

The meeting was called to order at 10 a. m. by Chairman Ben Clark.
A quorum was present.

Present:

BEN CLARK	- Chairman
JOHN FABBRI	- Commissioner
R. A. HOUGHTON	- Commissioner
DAN KELSAY	- Commissioner
A. R. MC KENZIE	- Commissioner
R. A. SEARES	- Commissioner
E. R. STRATHMAN	- Commissioner

Also Present:

GENE S. MUEHLEISEN	- Executive Officer
GEORGE H. PUDDY	- Assistant Executive Officer
LESLIE MENCONI	- Senior Consultant
KENNETH SHERRILL	- Senior Consultant
EUGENE PEMBER	- Consultant
GERALD TOWNSEND	- Consultant
BROOKS WILSON	- Consultant
IMOGENE KAUFFMAN	- Stenographer

Absent:

LYELL C. CASH	- Vice-Chairman
T. M. HEGGLAND	- Commissioner
O. J. HAWKINS	- Representative of the Attorney General

Visitors:

W. L. Faulstich	- Executive Officer, California Peace Officers' Association
Ronald L. Lindgren	- Chief, Union City Police Department
Ronald DeBoer	- Lieutenant, Union City Police Department

APPROVAL OF MINUTES

MOTION by Commissioner Seares, seconded by Commissioner McKenzie, carried unanimously that the minutes of December 12, 1969, meeting be approved as mailed.

CERTIFICATION OF COURSES

Messrs. Pember and Townsend, consultants, described each course for which certification had been requested.

Pre-Service Courses

Cuesta College, Merced College, and Santa Ana College

Pre-certification inspections of these courses were conducted, and the courses were found to currently meet all of the Commission's requirements. Detailed documents describing each course are on file.

MOTION by Commissioner Seares, seconded by Commissioner Kelsay, carried unanimously that the pre-service courses at the colleges of Cuesta, Merced and Santa Ana be certified.

Supervisory Course

Bakersfield College

An 82-hour course with the following features: three units of college credit; enrollment limited to 20 students; implementation requested by the Police Science Advisory Committee, and the course outline meets all requirements. Certification was recommended retroactive to February 24, 1970.

MOTION by Commissioner Fabbri, seconded by Commissioner Kelsay, carried unanimously for certification of the Supervisory Course at Bakersfield College, retroactive to February 24, 1970.

Middle Management Course

San Diego State College

Enrollment, limited to 25 students, is open to all law enforcement agencies with priority granted to middle managers assigned by local department heads. To be given 3 hours per night, twice weekly for 34 meetings as the need exists, to carry 6 units of extension credit. Cost

per student -- \$325. The entire course will be critiqued by both faculty and students. The course meets all requirements for the Middle Management Course.

MOTION by Commissioner McKenzie, seconded by Commissioner Fabbri, motion carried that the Middle Management Course at San Diego State College be certified.

Executive Development Seminar

John Kennedy University

The course, "Management by Objectives", is to be presented as a workshop beginning April 29 and consists of two 3-hour sessions daily for three days for a total of 18 hours. Attendance fee to be \$100 for enrollment of 20 or \$80 for 25. Meets course requirements.

MOTION by Commissioner Seares, seconded by Commissioner Kelsay, motion carried that this Executive Development Seminar be given one-time only certification, with the stipulation that a future staff report be made on class critique and budget.

Advanced Officer Courses

Hartnell College

To be presented annually in two 20-hour segments for a total of 40 hours per year. Approximately 50 deputies from Monterey County Sheriff's Department will participate (25 per section); neighboring departments have been invited to participate. Overtime is paid for attendance. Retroactive certification to January 26, 1970, was recommended.

MOTION by Commissioner Strathman, seconded by Commissioner Fabbri, carried unanimously for certification of this Advanced Officer Course, retroactive to January 26, 1970.

Pasadena Area Peace Officer Academy

The 40-hour course was developed on the request of the law enforcement agencies served by Pasadena City College. Presented 8 hours per day, 5 days a week, it will be presented 10 times this year to meet the need.

MOTION by Commissioner Kelsay, seconded by Commissioner McKenzie, carried unanimously for certification of the Advanced Officer Course at Pasadena Area Peace Officer Academy

Technical Courses

California Military Department -- Command Post Exercise
"Cable Splicer"

"Cable Splicer" is a 10-hour simulation exercise and is expected to involve approximately 6,000 law enforcement officers, seven separate exercise areas and 78 law enforcement agencies, beginning February 28 and concluding in April. Diversified plans will be tailored to meet local needs in the control of civil disturbances. A two-day training conference, "Governor's Orientation and Training Conference", will be conducted at Cal Expo in Sacramento on May 27 and 28. All agencies, military commands and law enforcement jurisdictions participating in "Cable Splicer" will be invited to participate, and it is expected that 2,000 people will attend, including 1,200 local law enforcement officers of command rank. The Military Department has obtained through C. C. C. J. an L. E. A. A. grant of \$65,000 to help defray the expenses. It was reported by the staff to be the largest and best-coordinated multi-jurisdictional CPX yet reviewed.

MOTION by Commissioner Seares, seconded by Commissioner Houghton, motion carried that the California Military Department Command Post Exercise "Cable Splicer" be certified as a Technical and Special Course on a one-time basis, to be reimbursed as follows:

Command Post Exercise: Fifty percent of the Salary of each participant during the approximate 10-hour exercise. Living expenses and travel costs will not be reimbursed.

Governor's Orientation and Training Conference: Actual "out-of-pocket" travel expenses to and from the traveler's headquarters, not to exceed air coach fare if travel is performed by commercial carrier, or ten cents per mile if travel is performed by automobile.

San Diego Police Academy - Seminar on Investigative Techniques

A bi-annual offering totaling 18 classroom hours, limited to 40 officers and open to all San Diego County law enforcement agencies. No college credit is awarded. Certification was recommended retroactive to February 16, 1970, with the provision that reimbursement not be paid until the individual has also completed a three-semester-unit course in criminal investigation.

MOTION by Commissioner McKenzie, seconded by Commissioner Kelsay, carried unanimously that the Seminar on Investigative Techniques at San Diego Police Academy be certified as a Technical Course. A prerequisite to eligibility for reimbursement is completion of the three-semester-unit course in Criminal Investigation offered by local community colleges.

San Jose State College - Auto Theft Investigators Workshop

Presented January 26 - 29, this 24-hour workshop consisted of four 1-day sessions. One unit of college credit was granted. Sixty-five students from throughout California participated. Future plans to be determined for the workshop, which will be presented on a continuing basis of from two to four times per year, will limit enrollment to 45 or 50 participants and increase the time to approximately 40 hours. A \$45 registration fee, for which federal LEEP funds were available, covered all costs of materials. Retroactive certification to cover the January 26 - 29 presentation was requested.

MOTION by Commissioner Seares, seconded by Commissioner McKenzie, motion carried (4 ayes, 3 nays) for certification of the Auto Theft Investigators Workshop, San Jose State College, for the January 26 - 29 presentation only, to be reimbursed for 50% of the participants' salary.

Special Courses

Community-Police Relations Courses:

Chaffey College
Cuesta College
Diablo Valley College
Federal Bureau Investigation, Sacramento Field Office
Long Beach City College
Merced College
Pasadena City College
Santa Ana College

The staff recommendation that all community relations courses be approved as a block with the specification that there be a spot check (evaluation) of a sampling of courses was discussed. The result of the discussion was that a random sampling of at least seven of the total CPR college courses be taken, evaluated and compared with the subject matter that is being taught in the CPR Leadership Training Program.

MOTION by Commissioner Seares, seconded by Commissioner McKenzie, motion carried that the Community-Police Relations Courses at the colleges of Chaffey, Cuesta, Diablo Valley, Long Beach City, Merced, Pasadena City, Santa Ana, and the Federal Bureau of Investigation, Sacramento Field Office, be certified for one year only. At that time a random sampling of not more than seven college courses in CPR would be taken and evaluated.

The Community-Police Relations Course at Chaffey College was certified retroactive to September 1969 due to a staff error in failing to present it for certification at that time.

Basic Courses

University Peace Officer Training School
University of California, Berkeley

The 320-hour academy for the University of California Police Departments will be offered beginning March 2. Local police departments are invited to attend the course. There is a fee of \$240 for 320 hours for outside trainees with a maximum of 10 accepted for each class. The course meets all requirements for the Basic Course.

MOTION by Commissioner Kelsay, seconded by Commissioner McKenzie, carried unanimously that the Basic Course at the University Peace Officer Training School at U. C. Berkeley be certified.

FUTURE PUBLIC HEARING

The Executive Officer reported the Notice of Hearing had been mailed February 18 which announced the proposed changes in Specification 11, Reimbursement Schedule. The hearing will be held on Friday, March 27, in Sacramento followed by a brief commission meeting to take action on the proposed changes.

LEGISLATION

Brief descriptions of each bill or resolution are set forth in Attachment "A". Action on pending legislation affecting P. O. S. T. was taken as follows:

Assembly Concurrent Resolution No. 55 - Priolo, Et Al.

Mr. Priolo's office advised that it is illegal for the Legislature to contract directly with P. O. S. T. or any other state agency to carry out the study. It was the suggestion of the Commission that the staff recommend to the author of the bill the name of a project director to conduct the study of all categories of peace officers in Section 830 P. C. as prescribed in the resolution.

Senate Bill 48 and Assembly Bill 647

After discussion, the Commission instructed the staff to oppose the proposal in A. B. 647 that P. O. S. T. fund a public utility special district for training its security officers. (S. B. 48 has been withdrawn, and on March 20, 1970, A. B. 647 was amended in the Criminal Procedure Committee to exclude funding by P. O. S. T. of BART officer training.)

Assembly Bill 317

It was the consensus of the Commission that this bill should be opposed in principle as it is outside the purview of the original intent of the P. O. S. T.

program. (The authors amended out the objectional provisions relating to P.O.S.T. setting salary and fringe benefit standards for local police agencies on March 9, 1970. Remaining is a state subvention for uniforms and equipment.) Because of a misunderstanding among some city managers, Commissioners Houghton and McKenzie suggested that the League of California Cities be advised that P.O.S.T. did not initiate nor take part in the drafting of A.B. 317. It was further suggested that a request be made to the League to run a short notice to that effect in the league newsletter.

Senate Concurrent Resolution No. 19

This resolution regarding the establishment of a criminal justice college was explained for informative purposes. It was not necessary for any position to be taken since it merely suggested a feasibility study by the Coordinating Council for Higher Education.

The Executive Officer invited a discussion on an item introduced at the Fresno meeting of the CPOA at which time the Standards and Ethics Committee was given a charge to address the matter of whether P.O.S.T. should include in the reimbursement program "civilian" employees of police agencies who are performing police tasks. In the interim, P.O.S.T. was contacted by a consultant from the minority caucus who stated his group was interested in introducing a bill of this type to aid local government in reducing the cost of law enforcement training. It was suggested if such a bill were desirable, control by the Commission could be insured by adding the following language in Section 13510 P.C., ". . . and other employees of such agencies performing police tasks as designated by the Commission".

Commissioners Houghton and Kelsay objected to this additional commission obligation on the basis of the possibility of adding more and more civilian job training to the detriment of sworn officer training.

The Executive Officer stated that it is not known if the bill has actually been introduced and that possibly it could be stopped before any further action was taken. It was the sense of the Commission that if possible the introduction of the bill should be stopped to allow time for further study. (Mr. Eugene Leyval informed Mr. Puddy on March 9 that his group would not introduce the bill this year, but possibly would next year.)

Mr. Puddy discussed a federal bill that had been introduced by Congressman George Brown, now a candidate for U. S. Senator from California. This bill would provide for the establishment of seven police colleges throughout the Nation that would be comparable to those which the military services maintain. The Commission recommended that such action as may be deemed appropriate should be taken to kill this bill.

LARRY PETERSON CASE (PASO ROBLES)

Because of the hiring by the Paso Robles Police Department of an officer who had been convicted of a crime punishable as a felony, the staff requested permission to send a letter advising the Paso Robles Police Department that due to this action they were in violation of Section 1002(a)(3) of the P. O. S. T. Regulations, and that their status as a participating jurisdiction is in jeopardy.

MOTION by Commissioner Seares, seconded by Commissioner Houghton, carried unanimously that a letter be forwarded to the Paso Robles Police Department notifying them that they are in violation of P. O. S. T. Regulations as provided for under Section 1010 of the Regulations.

FINANCIAL REPORTS

P. O. S. T. Financial Report

Mr. Puddy reported on the revenue, expenditures and encumbrances, and the amount of claims received to date. This report is set forth as Attachment "B".

The following replies to requests for Attorney General's opinion were read:

1. Could the Commission increase the reimbursement at its discretion without a change in the Regulations?

Attorney General's Opinion: Any such changes must be adopted into Specification 11, Reimbursement Schedule.

2. Could the Commission reimburse cities and counties more often than once yearly?

Attorney General's Opinion: The law states, "...the Commission shall annually allocate..." This can only be changed by changing the law to read, "...the Commission shall annually allocate and the State Treasurer shall pay periodically..." or "...the Commission shall periodically allocate...."

Commissioner Seares asked that an increase in reimbursement to more than 50% for the Basic, Middle Management, and Supervisory Courses become a hearing item at the next public hearing March 27; or if it is

too late to include this item in this hearing agenda that another hearing be scheduled before the end of the fiscal year to increase reimbursements to enable the Commission to return reserve resources to cities and counties.

After some discussion it was decided that no other items could be added to the agenda of hearings scheduled for March 27 relative to adjusting existing reimbursements since notices have already been mailed. No further action was taken on Commissioner Seares' suggestion.

Reimbursement Claims to Date

Reimbursement claims for the first eight months of this fiscal year total 3,663 officers trained for a total reimbursement of \$1,741,585.25. A complete schedule by courses is set forth in detail as Attachment "C".

APPEAL, CITY OF CHICO

The City of Chico had made an appeal to the Commission for payment of reimbursement for training from 1965 through 1968 for which no claims had been filed. The claims amount to approximately \$8,000.

After discussion the Commission requested that the staff supply answers to the following questions before a final decision is made:

1. At the time officers were sent to the training academy, did the Chief of Police inform the appropriate city official or forward "Applications for Reimbursement" to the authorized official for appropriate action?
2. When was the present finance officer assigned?

REIMBURSEMENT PLANS

In response to a request from the Commission that a schedule of reimbursement plans covering all possible formulae be submitted to the Commission, Reimbursement Plans A, B, and C were presented for evaluation. See Attachment "D".

MOTION by Commissioner Houghton, seconded by
Commissioner McKenzie, carried unanimously to adopt
Reimbursement Plans A and B as presented.

Further examination and rewriting of Plan C for future evaluation was requested. Chairman Clark requested that any comments, instructions or suggestions for rewriting Plan "C" be forwarded to the staff as soon as possible.

P. O. S. T. ADVISORY COMMITTEE

A request was received from Derald D. Hunt, State President, California Association of Police Training Officers, that a member of C. A. P. T. O. be appointed to serve on the P. O. S. T. Advisory Committee. Mr. Puddy reported that at present the Advisory Committee consists of eight members, leaving one of the nine positions vacant. It was the sense of the staff that it would be desirable to have a representative from C. A. P. T. O. on the Advisory Board.

MOTION by Commissioner Seares, seconded by Commissioner McKenzie, carried unanimously for approval of the appointment to the P. O. S. T. Advisory Board, of a member from the California Association of Police Training Officers; the selection of such appointment to be made by the commission chairman.

PROGRESS REPORTS

California Law Enforcement Recruitment Program

Leslie Menconi, Project Director, presented the Commission with copies of the final report on the California Law Enforcement Recruitment Program. The Executive Officer stated the L. E. A. A. Regional Coordinator expressed great satisfaction with the report. The report completes the California Law Enforcement Recruitment Program with the exception of the expenditure of \$4,000 for consultant training which is presently being planned, and the P. O. R. T. (Peace Officer Recruitment Test) program which will be concluded on May 31, 1970. The Executive Officer stated that L. E. A. A. had been particularly impressed with the P. O. R. T. program, a regional concept of police recruiting for medium and small departments. Future testing in the P. O. R. T. program will be at the expense of participating cities.

Project S. T. A. R. (Systems and Training Analysis of Requirements of Current and Future Roles of Criminal Justice System Personnel)

As the Commission is contractee to Project S. T. A. R. , it was the recommendation of the project planning committee that the Commission should get a firmer commitment from the L. E. A. A. National office. Mr. Puddy reported the Request for Proposal on Project S. T. A. R. had been forwarded to L. E. A. A. Program Director, George O'Connor. It was the suggestion of the Chairman, Ben Clark, that an evaluation and commitment in writing be obtained from L. E. A. A. if possible.

MOTION by Commissioner McKenzie, seconded by Commissioner Seares, carried unanimously, that the tentative schedule for Project S. T. A. R. , as set forth below, be accepted.

Schedule

RFP Issued	3-17-70
Bidders Conference	To be announced
Bids Due at P. O. S. T.	5-15-70
Select Committee Reviews Completed RFP's	6- 8-70
Three Finalist Briefing	6-15-70
Award Announced	6-19-70

Community Relations Leadership Training Program

Mr. Puddy reported that the Advisory Committee had recommended that the proposals from U. C. L. A. , San Jose State College, and San Diego State College be adopted on an experimental basis until January or February 1971, during which time two classes will have been presented. At the end of this experimental course there will be approximately 120 people trained. The cost will be approximately \$2,000 per man, to be reimbursed on Plan C; i. e. , payment of a fixed sum which will include room, board, all tuition and travel costs, but no salary. The project director for the U. C. L. A. program will be Deputy Chief James Fisk, retired, L. A. P. D. , effective July 1, 1970. The first class is to begin on or about September 10, 1970.

Prevention of Civil Disorders

The project proposal "Prevention of Civil Disorders" was presented to the Commissioners. See Attachment "E".

Mr. Puddy reported that an extension of time had been requested and had been approved from C. C. C. J. in order to parallel the development of this federally funded project with the development of the Community Relations Leadership Training Program. This would develop training officers to present a limited version of the Leadership Program to

rank and file officers. Alex Pantaleoni, Police Science Coordinator, Rio Hondo College, has agreed to accept employment as coordinator of this project during his sabbatical leave from his college--June 1, 1970 to August 30, 1971.

OLD/NEW BUSINESS

The Executive Officer asked for guidelines from the Commission on action to be taken regarding cities and counties with certificates but are not adhering to P. O. S. T. standards. (The city of Folsom was singled out as an example.) It was the consensus of the Commission that these certificates should be recalled.

Guidelines for the Evaluation of Law Enforcement Experience

In compliance with a request from the Commission that the staff establish a list of agencies for which law enforcement experience could be counted for the issuance of certificates, "The Guidelines for the Evaluation of Law Enforcement Experience" was presented to the Commission. These guidelines, set forth as Attachment "F" were accepted as presented.

Request for Endorsement

A request had been made to the Commission from the National Conference of Christians and Jews for endorsement of the second National Institute on Community-Police Relations for the Western Region, University of Southern California, May 24-29. After discussion the following action was taken on the request:

MOTION by Commissioner Fabbri, seconded by Commissioner Kelsay, carried unanimously, not to sponsor nor endorse the Institute to be presented by the National Conference of Christians and Jews.

P. E. A. C. Request

The Police Educators Association of California had requested a statement of the educational philosophy of the Commission and the relationship between California's colleges and P. O. S. T. as viewed by the Commission. This philosophy, with a cover letter from Chairman Clark, was presented to the Commissioners. See Attachment "G".

The document was approved as presented, and it was ordered by the chairman that it be forwarded to the Police Educators Association of California.

Legislative Committee

A possible need for the appointment of a legislative committee for handling problems on legislative matters was suggested by the Executive Officer. It was suggested that any legislative matters be checked through the chairman who would then set up a two- or three-man group if needed, or take independent action. No action was taken on the suggestion.

Film Library

W. L. Faulstich, Executive Secretary, California Peace Officers Association, talked of the possibility of a joint venture between C. P. O. A. staff and P. O. S. T. staff of maintaining a common film library. Further action on this matter was delayed until details of costs could be ascertained.

DATE AND PLACE OF NEXT MEETING

The Commission set the date of the next meeting to follow the public hearing scheduled for March 27 in Sacramento.

It was suggested by the chairman that a two-day meeting be scheduled in the near future for the formalization of general philosophies and objectives of the P. O. S. T. program.

ADJOURNMENT

The meeting was adjourned at approximately 4:15 p. m.

Respectfully submitted,


GENE S. MUEHLEISEN
Executive Officer

LEGISLATIVE REPORT

Pending Legislation Affecting P.O.S.T. - 1970 Legislative Session

ASSEMBLY CONCURRENT RESOLUTION No. 55 - Priolo, Et Al

This resolution, introduced by Assemblyman Priolo, Los Angeles County, proposes that the Joint Rules Committee contract to conduct a study of all categories of peace officers in Section 830, Penal Code, for the purpose of recommending minimum standards for the selection and training, and a means for implementing and maintaining the standards as appropriate. The resolution requires that a report be submitted to the Legislature not later than the sixtieth day of the 1971 Session and appropriates \$47,500 from the contingency fund of the Assembly and Senate for the purpose of paying for the study.

SENATE BILL 48 - Nejedly, Contra Costa County

ASSEMBLY BILL 647 - Mulford, Alameda County

S. B. 48 would authorize the Bay Area Rapid Transit District to create a police force having all the powers of police officers of municipal corporations except the power of serving and executing civil processes.

A. B. 647 would provide persons designated as security officers by BART are peace officers under P. C. 830.4 and would also provide that the district become eligible for State aid from the Peace Officer Training Fund.

ASSEMBLY BILL 317 - Crown, Alameda County

Requires the Legislature to make available to the Department of Justice for allocation by P.O.S.T., funds sufficient to provide police officers and deputy sheriffs with safety equipment, including uniforms, firearm holster belts, ammunition, "night stick", handcuffs, foul weather garments. Authorizes P.O.S.T. to make grants to local government from the appropriated funds provided the local government is complying with the Commission's Regulations pertaining to recruitment and training and standards for compensation which the bill provides shall be established by the Commission along with standards for fringe benefits and retirement allowances. The bill provides that subject to appropriation therefor allocation may be made to qualifying jurisdictions for subventions that would help to pay for the cost standardized compensation and fringe benefits.

SENATE CONCURRENT RESOLUTION No. 19 - Deukmejian

This request for a resolution would direct the Coordinating Council for Higher Education to study the feasibility of the need for the establishment of a school or program for research and instruction in administration of criminal justice and make a report to the Governor and the Legislature by June 30, 1971.



COMMISSION ON PEACE OFFICER STANDARDS AND TRAINING

714 P Street, Room 1508
Sacramento, California 95814

FINANCIAL REPORT
January 31, 1970

REVENUE

Balance P.O.T.F. 6-30-69	\$3,065,823
Revenue in Fiscal Year 69-70	<u>4,616,562</u>
Total	\$7,682,385
Less 69-70 Fiscal Year Administrative Expenditures and Encumbrances	<u>-383,310</u>
Balance as of 1-31-70	\$7,299,075
Claims Received To Date	<u>-1,741,585</u>
Total Resources	<u>\$5,557,490</u>

SOURCE OF REVENUE

1968-69

Penalties on Traffic Violation	\$ 569,260
Penalties on Felony Conviction	<u>416,746</u>
Total From 1968-69	<u>\$ 986,006</u>

1969-70

Penalties on Traffic Violations	\$2,243,971
Penalties on Felony Convictions	<u>1,386,584</u>
Total From 1969-70	<u>\$3,630,555</u>



COMMISSION ON PEACE OFFICER STANDARDS AND TRAINING

714 P Street, Room 1508
Sacramento, California 95814

REIMBURSEMENT CLAIMS

February 27, 1970

<u>COURSES</u>	<u>NO. JURISDICTIONS</u>	<u>NO. TRAINED</u>	<u>REIMBURSEMENT</u>
Basic	186	1843	\$1,466,524.54
Supervisory	74	255	63,655.77
Advanced Officer	23	1239	99,911.02
Middle Management	63	151	54,038.52
Executive Development	12	12	7,736.56
Technical and Special			
Motorcycle Training (CHP)	2	3	938.05
Community-Police Relations	1	9	671.22
Field Evidence Technician	8	16	5,038.00
Use of Helicopter in Police Operations	14	21	1,958.63
Juvenile Law Enforcement Officer	17	17	2,659.95
Advanced Investigative Workshop	3	12	2,579.86
Field Management Training	2	2	339.27
Allied Agency Driver Training (CHP)	3	16	767.80
Firearms Instructors	7	8	1,105.09
Delinquency Control Institute	15	20	28,456.36
Hot Summer Seminar	1	1	164.54
Weaponless Defense & Baton Instructor	9	15	2,072.85
Teaching Law to Police Officer	12	16	2,829.10
Tear Gas	2	<u>7</u>	<u>138.12</u>
Total Claims		3663	\$1,741,585.25

REIMBURSEMENT PLANS FOR
P.O.S.T. COURSES

Plan A

1. 50% of salary up to authorized length of course.
2. Where training requires overnight stay, 50% of expenses of meals and lodging for entire length of course.

Plan B

1. 100% of cost of tuition or course fee.
2. 100% of actual cost of lodging and meals to maximum of \$24 per diem. If trainee commutes to training site, a maximum of \$12 will be paid.
3. Actual cost of transportation from trainee's headquarters to course site and return.

Plan C

1. 100% of cost of tuition or course fee.
2. Fixed rate sum established for each designated course to defray cost of transportation and incidental expenses for:
 - a. Trainees commuting daily from their headquarters; or,
 - b. Meals, lodging, transportation and incidental expenses for trainees living in residence at the site during the course.

e.g., proposed for:

- (1) D.C.I. - U.S.C.
- (2) Evidence Technician - C.S.L.B.
- (3) Hot Summer Seminar - U.S.C.
- (4) Human Development Clinic - U.S.C.
- (5) Police Training Officers' Course - C.S.L.B.
- (6) Seminar on Legal Education - C.S.L.B.
- (7) Weaponless Defense and Baton Instructors' Institute - C.S.L.A.
- (8) Police Training Officers' Course - C.S.L.A.

COMMISSION ON PEACE OFFICER STANDARDS AND TRAINING

714 P Street, Room 1508
Sacramento, California 95814



PROJECT PROPOSAL

PREVENTION OF CIVIL DISORDER

The project will develop a uniform body of knowledge and teaching subject matter in the area of police-community relations, including the development and understanding of community attitudes, riot prevention and effective community relations programs. This body of knowledge will be developed by the project supervisor working with law enforcement agency administrators and local human relations leaders.

Subject matter developed will be consolidated, organized, written and produced in the form of a manual of lesson plans by the project supervisor. The manual will be distributed to all P. O. S. T.-certified schools and academies.

Six institutes will be conducted in various parts of the State to train instructors in how to effectively teach the subject matter. Each of the 106 P. O. S. T.-certified schools and academies will be invited and is expected to send 2 instructors to the institute.

California's 70 junior colleges offering police science programs and other P. O. S. T.-certified schools will implement continuing training in the subject matter for all California peace officers. This training will be coordinated with the P. O. S. T. -developed Community-Police Relations Leadership Training Course. The training will be presented as short institutes and semester-length courses in police-community relations. Courses and institutes will be certified as Technical Courses by the Commission on Peace Officer Standards and Training permitting reimbursements to participating agencies.

This project will develop and implement a uniform, statewide training program in community relations and riot prevention.

PROJECT OUTLINE

Personal Services

Project Supervisor	
Salary and wages	\$ 8,622
Staff benefits	862
Secretary (stenographer II)	
Salary and wages	3,100
Staff benefits	310
Total Personal Services	\$12,894

Salary and wages represent the pay for half time work during the project period. Pay is based on California Civil Service pay for Senior Consultant, P. O. S. T., and stenographer II.

Travel

4,000 miles @ \$.07 per mile	280
Subsistence 40 days @ \$22 per diem	880
Total Travel	1,160

Printing

Instructional material	300
Manuals, 500 @ \$2.50	1,250
Total Printing	1,550

Instructional material to be handed out at each of the institutes - 50 per institute. Manuals on subject matter will be developed by project supervisor and distributed to all California law enforcement agencies.

Office

Postage	\$	264
Supplies		60

Total Office	\$	324
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Equipment rent or purchase		
desk - typist		185
chair - typist		50
typewriter		315

Total Equipment		550
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Other equipment which may be needed
will be loaned by P. O. S. T.

Institute for Police Trainers

Instructors salaries (2)		2,304
Instructors per diem @ \$16		768
Instructors travel expenses @ \$.10 per mile		<u>450</u>

Total Institute		3,522
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The institute will be taught by two
instructors and coordinated by the
project supervisor. For the 144 hours
of instruction the instructors will be
paid \$8 per hour and a per diem of \$16
for the 18 days of institute instruction.
The instructors will travel an estimated
4,500 miles at \$.10 per mile.

Total Federal Funds		<u>\$20,000</u>
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State Contributions

Reimbursements		
50% student salaries @ \$6 per hour		\$10,800
50% lodging and meals @ \$11 per day		4,950

GUIDELINES FOR THE EVALUATION OF
LAW ENFORCEMENT EXPERIENCE

Specification 9, Section C states:

- C. The acceptability of the required experience shall be determined by the Commission.
 - 1. Law enforcement experience in California as a full-time, paid peace officer member of a city police department, a county sheriff's department, or the California Highway Patrol may be acceptable for the full period of experience in these agencies.
 - 2. In other law enforcement categories designated by the Commission, the acceptability of the required experience shall be determined by the Commission, not to exceed a maximum total of 5 years.

Specification 12, Section B, 2, states:

- 2. The acceptability of the required law enforcement experience shall be determined by the Commission.

The following law enforcement position titles are set forth as guidelines for the purpose of determining the acceptability of law enforcement experience under Section 2 above. The staff may consider as acceptable law enforcement experience gained in full-time employment in the following categories, provided the experience is evaluated on an individual basis.

Federal

Treasury Department

- 1. Secret Service, Special Agent.
- 2. Customs Agent, Bureau of Customs.
- 3. Special Agent, Intelligence Division, I. R. S.
- 4. Alcohol and Tobacco Tax Agent.

Justice Department

1. F. B. I. Special Agents.
2. Narcotic Agents, F. B. N. and D. D.
3. Immigration Patrol Inspector.

Department of Defense

Department of the Navy

1. Special Agent, O. N. I.
2. Provost Marshal, U. S. M. C.
3. Criminal Investigator, U. S. M. C.

Department of the Army

1. Corps of Military Police, (Primary M. O. S. M. P.)
2. Criminal Investigator, C. I. D.
3. Counter Intelligence Corps Investigator.

Department of the Air Force

1. Security Police, (Primary M. O. S. Air Police)
2. Office of Special Investigators, Special Agent.

Department of Interior

Park Ranger, Visitor Protection, U. S. Park Service

State Agencies

Agriculture and Services

Investigators - Department of Professional and Vocational Standards

State Police Officers - Police Division, Department of
General Services (Specialized Police)

Investigators - Horse Racing Board

Business and Transportation

Investigators - Department of Motor Vehicles
Department of Alcoholic Beverage Control

Human Relations

Investigators - Department of Corrections

Investigators - Food and Drug Division - Department of
Public Health

Resources

Fish and Game Wardens - Department of Fish and Game
(Specialized Police)

Fire Prevention Officers - Division of Forestry,
Department of Conservation
(Specialized Police)

Park Rangers - Department of Parks and Recreation
(Specialized Police)

State Fire Marshal

Investigators - Deputies and Assistant Marshals

University of California

University Police Officers

Nine Campuses (Specialized Police)

California State Colleges

Campus Police Officers

Nineteen Campuses (Specialized Police)

Justice

Investigators - C. I. I. Bureau
Narcotics Bureau
Legal Claims Bureau

Local Agencies

District Attorney Offices

Investigators

Municipal Courts

Marshals
Deputy Marshals

Justice Courts

Constables
Deputy Constables

Regional Park Districts

Police Officers (Specialized Police)
Local Agency Park Rangers (Specialized Police)

Fire Departments

Arson Investigators

Other States of the United States and Local Law Enforcement

Creditable full-time experience as a city or county police officer, county sheriff or deputy, State Police or Highway Patrol officer (designated as general law enforcement officer on highway).

State of California
Department of Justice

THE COMMISSION ON
PEACE OFFICER STANDARDS AND TRAINING

THE RELATIONSHIP OF P.O.S.T. TO CALIFORNIA'S
COLLEGE AND UNIVERSITY SYSTEMS

- A statement of the views and philosophy of the
Commission on Peace Officer Standards and
Training

February 1970

Attachment "G"

DEPARTMENT OF JUSTICE

THOMAS C. LYNCH, Attorney General

COMMISSION ON PEACE OFFICER STANDARDS AND TRAINING

14 P STREET, ROOM 1508
SACRAMENTO 95814

AREA CODE 916 445-4515



Chairman

EARL R. STRATHMAN
County Administrator
Alameda County

February 24, 1970

Vice Chairman

BERNARD J. CLARK
Sheriff
Riverside County

Commissioners

LYELL C. CASH
City Manager
UkiahJOHN FABBRI
Chief of Police
South San FranciscoT. M. HEGGLAND
Chief Administrative Officer
(retired)
San Diego CountyDAN KELSAY
Sheriff
Stanislaus CountyARTHUR R. MCKENZIE
City Manager
Costa MesaROBERT S. SEARES
Chief of Police
Arcadia

Administration

GENE S. MUEHLEISEN
Executive OfficerGEORGE H. PUDDY
Assistant Executive OfficerJack McArthur, President
Police Educators Association
of California
c/o Modesto Junior College
Modesto, California 95350

Dear Mr. McArthur:

The Police Educators Association of California has requested a statement of the educational philosophy of the Commission and the relationship between California's colleges and P.O.S.T. as viewed by the Commission. The Commission on Peace Officer Standards and Training is pleased to respond. Our views and comments are set forth herein. The police educators of California have set a standard in law enforcement education that is unexcelled in the world. The Commission commends you for your outstanding programs and looks forward to continuing our partnership in the years to come.

Sincerely,

A handwritten signature in cursive script that reads "Ben Clark".

BEN CLARK
Chairman

The Commission on Peace Officer Standards and Training was created in 1959 for the purpose of upgrading local law enforcement officers through the establishment and maintenance of adequate training, education and selection standards. The primary objective of P.O.S.T. is to assist local government in providing an effective professional police service to the citizens of this State. It is our belief that the ultimate goals of such a service is consistent with the fundamental duties set forth in the law enforcement code of ethics, i. e. ,

" . . . to serve mankind; to safeguard lives and property; to protect the innocent against deception, the weak against violence or disorder; and to respect the Constitutional rights of all men to liberty, equality and justice. "

Thus, the Commission actively participates in the planning, development, implementation and upgrading of programs to accomplish these objectives.

Among these programs are training and education courses for both pre-service students and employed peace officers. Since its inception, P.O.S.T. has endorsed and relied heavily upon the colleges to present such programs. While all levels of the college system are involved, the vast majority of the training and education courses certified by P.O.S.T. are offered by California's community colleges. One hundred ninety of the 225 certified courses are coordinated by, or presented by, community colleges. Fifteen courses are taught at four-year colleges and universities and 20 are presented by noncollege affiliated academies. Since over 90% of all P.O.S.T. certified courses are offered through

California's college system, the Commission's view of the vital role of the college system in police training and education is self-evident.

Continued support, trust and cooperation between P. O. S. T. and the colleges is deemed essential if the total law enforcement education and training program is to continue to enjoy the success it has experienced during the past ten years.

The legal relationship which exists between P. O. S. T. and the college system is spelled out in Sections 13503 (e), (f) and (g), Section 13510 and Section 13511 of the Penal Code. These sections are quoted as follows:

Section 13503 (Powers of commission.)

- (e) To develop and implement programs to increase the effectiveness of law enforcement and when such programs involve training and education courses to cooperate with and secure the cooperation of state-level officers, agencies, and bodies having jurisdiction over systems of public higher education in continuing the development of college-level training and education programs;
- (f) To cooperate with and secure the cooperation of every department, agency, or instrumentality in the state government;
- (g) To do any and all things necessary or convenient to enable it fully and adequately to perform its duties and to exercise the power granted to it.

Section 13510 (Adoption and amendment of rules establishing minimum standards.)

For the purpose of raising the level of competence of local law enforcement officers, the commission shall adopt, and may, from time to time amend, rules establishing minimum standards for training of city police officers, peace officer members

of county sheriff's offices, policemen of a district authorized by statute to maintain a police department, and peace officer members of a regional park district which shall apply to those cities, counties, cities and counties, and districts receiving state aid pursuant to this chapter.

Section 13511 (Places of training)

In establishing standards for training, the commission may, so far as consistent with the purposes of this chapter, permit required training to be obtained at existing institutions approved by the commission.

This authority is clearly a "two-way" cooperation between P. O. S. T., the colleges and other sources of training and education. The Commission has no authority to impose legal requirements upon educational institutions unless it is at their request. And even where such standards are legally imposed as in the case of certification of courses which are reimbursable under the law, the institution may withdraw from the program if deemed appropriate to do so. The Commission firmly agrees with this principle. With regard to the P. O. S. T. certification process, it is the role of the Commission to determine whether P. O. S. T. courses initially and continually meet the Commission's standards for curricula, content, excellence of instructors, adequate physical facilities, and effective teaching methods.

It is the philosophy of the Commission that today's peace officer needs both training and education to fulfill his important role in society.

Indeed, he must possess a broad combination of both skills and knowledge. He must possess the skills needed to perform difficult tasks as

well as a capacity to exercise sound judgment in stress situations involving complex human behavior. He must also have an appreciation of the many cultures and environments of the community. While a policeman's job is primarily intellectual, requiring an educated mind, he must also be master of a remarkable array of skills of his craft. There is little question that he is first and foremost a decision-maker whose decisions may frequently and directly change the behavior, liberty and lives of his clientele, the public.

Regardless of whether the course title is police science, criminal justice, police administration, or other title, the police officer's intellectual armament can best be acquired through a broad education which includes, but is not limited to, a foundation in the liberal arts and behavioral sciences. If 80% of a police officer's time is spent dealing with "people problems", it would appear that much of his job preparation should be spent in learning to deal with "people problems". Police science should include both technical and academic subjects. The balance is debatable, and hopefully Project S. T. A. R. will provide a basis upon which to develop a proper balance.

There is little question that to perform adequately his role in society, the police officer must be equipped with both education and training to enable him to:

1. Exercise sound discretionary decision-making authority.
2. Make proper and acceptable value judgments.

3. Maintain his perspective.
4. Understand the underlying causes of human behavior.
5. Communicate clearly and precisely.
6. Possess and exercise leadership qualities.
7. Be knowledgeable of and able to perform the skills of his profession.

The procedural "how to do" courses satisfy community needs by enabling pre-service students and in-service officers alike to develop and improve their professional skills. For example, a surgeon whose medical preparation consisted solely of an academic experience would be only partially prepared as a practitioner. Technical courses must be considered as the essential element that makes a finished product.

As new programs of training for various levels and functions of law enforcement are developed, P.O.S. T. and the law enforcement family rely heavily upon the community colleges for assistance in implementation. For example, all but five of California's 44 supervisory courses are presented by or affiliated with community colleges (three of those five have affiliations pending at this time).

Of the 45 technical or special courses certified by P.O.S. T., 27 are presented by community colleges. Since its inception P.O.S. T. has actively endorsed and participated in the development of a strong community college role in police training and continues to encourage department-operated academies to affiliate with local colleges. Both

legally and traditionally P. O. S. T. has served as a direct link between the police profession in California and the several college systems to:

1. Encourage and assist in the development of sound degree programs designed to meet the long-range career needs of the police profession.
2. Encourage and assist colleges to provide opportunities for in-service officers to take academic courses to meet specific job objectives.
3. Encourage and assist colleges to offer in-service training courses to provide job skills and knowledge.
4. Assist colleges in the development and coordination of basic recruit training programs for the development of competency in personnel which will enable them to function effectively at the entry level in law enforcement agencies.
5. Upon request, provide consultant services to colleges and local jurisdictions to assist in improving the quality and effectiveness of specific or overall training and educational programs.

The Commission, primarily through its training and education section, devotes much of its staff time to provide advice, counsel and other services to community colleges and other police science programs. In 1968 consultants made 76 visits to college campuses, and this figure more than doubled in 1969. Meanwhile, an average of three telephone calls per day are received from colleges with requests for information,

advice, consultation visits, training materials, speakers and other services. Wherever possible attempts are made to honor invitations to attend advisory committee meetings, speak to classes, or take part in other college functions.

The P.O.S.T. program has been primarily directed toward upgrading academic and training standards of peace officers throughout the State. This has had a profound effect upon enrollment in college training and education programs. The adoption of the P.O.S.T. Peace Officer Certification Program in 1964 which requires a combination of education, training and experience is believed to have had a dramatic effect upon the enrollment of in-service officers in college courses. The promotion of educational pay incentive programs by the Commission is a concomitant inducement to increase college enrollments and upgrade the service. The recent adoption of six college semester units as the P.O.S.T. minimum educational entrance requirement is but a forerunner of additional and higher requirements in the future when conditions permit.

The working relationship of P.O.S.T. to the community colleges, state colleges and universities was used as a national model by the President's Commission on Law Enforcement and the Administration of Justice. The example has caused increased cooperation between educators and law enforcement in many parts of the country, and during the past several years the Commission has been requested to describe this relationship to almost all of the 50 states as well as many foreign countries.

As law enforcement continues to professionalize, be assured that P.O.S.T. will continue to maintain and further develop our excellent relationship. The Commission and its staff look forward to a very long and successful future of working with the colleges in our mutual obligation to serve law enforcement and the citizens of California.


BEN CLARK
Chairman